Overview of ICHARM's Case Studies on Disaster Management

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International Centre for Water Hazards and Risk Management

under the auspices of UNESCO Disaster Prevention Research Team

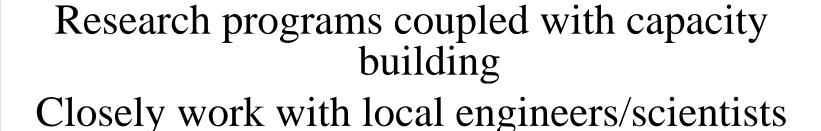
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An ICHARM Challenge: *localism*

Localism is a principle that takes into account local diversity of natural, social and cultural conditions, being sensitive to local needs, priorities, development stage, etc., within the context of global and regional experiences and trends. <snip> To be needs driven rather than supply driven, responsive to respective local realities. (ICHARM Strategies and Action Plan for 2006-2008, October 2006).



Local studies and related disaster studies



Takemoto: Factor analysis of flood risks To demonstrate a better analytical methodology to identify root causes of disasters



Chavoshian: Policy analysis of the past large floods in the world To help new program/policy making by governments



Adikari: Vulnerability assessment with focus on sociodemography

To develop a new view and methodology for vulnerability assessment and contribution to UN-WWAP



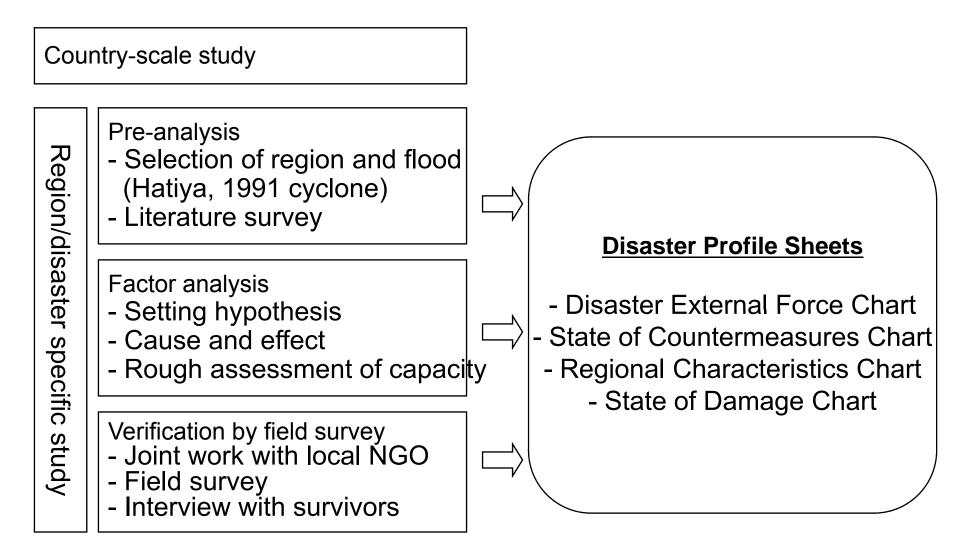
Osti: Local study for Banke District, Nepal, MEXT Kakushin Program

To support climate change adaptation planning

Watanabe: Demonstration of debrisflow dehydration break in the Philippines, Asian Development Bank's Pilot Demonstration Activities

Yoshitani: Series of symposiums on flood management policies in China, Thailand and Japan, JST/CREST Project

General study approach of risk factor analysis



Hypotheses and findings

			Verification				
	No.	Hypotheses	Result	Remarks			
		Drowned when engulfed by the tidal					
How sacrificed?	1	surge.	\bigcirc	Verified by field survey.			
How sacrificed?							
	2	Killed when struck by flying objects.	\bigcirc	Verified by field survey.			
		Because many cyclone warnings had					
	3	been false alarms.	0	Verified by field survey.			
Why people decided to remain home?	4	Because they feared that if they evacuated, their livestock and property might be stolen, so they remained to protect them.	●	Field survey discovered a new fact (not fear of theft, but fear their assets will be scattered.)			
	5	Did not evacuate because there were no cyclone shelters near their homes.	0	Quantitatively verified using numerical values.			
	6	The cyclone is the will of Allah		Unverifiable.			
		Women cannot evacuate because of					
	7	social and religious restrictions.		Unverifiable.			
		If they evacuate, their family					
	8	members might be separated.		Unverifiable.			
Why people were	9	Could not walk easily because the roads were muddy.	Verified by the field survey.				
unable to evacuate?	10	Because they would be asked to pay a fee to use the shelter.	_	Unverifiable.			
Specific types of	11	Most fatalities were concentrated among poor people on the ocean side of the dike on the south side (high risk zone).	0	Quantitatively verified using numerical values.			
people sacrificed?		90% of victims were women and		Documents obtained from the Japanese Red			
	12						
	13	From 30% to 40% of residents of a dike protected island died.	Unverifiable.				

Legend

O: Facts ≒ hypothesis

●:Facts and hypothesis differed. New facts were discovered.

 \triangle : Can be confirmed only by using documents

—: Hypotheses for which data and testimony necessary for confirmation could not be obtained by this survey.

Factor Analysis Series

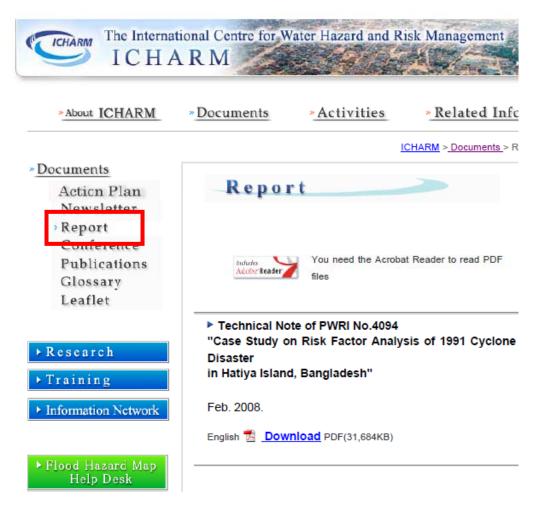
http://www.icharm.pwri.go.jp/html/docu/report.html

Reports published

- Bangladesh
- Sri Lanka
- The Philippines
- Hatiya Island, Bangladesh

Reports to be published

- Honduras
- Infanta, the Philippines
- Factor analysis study guideline



Local Study Series Large-scale Flood and Policy Effective Lessons

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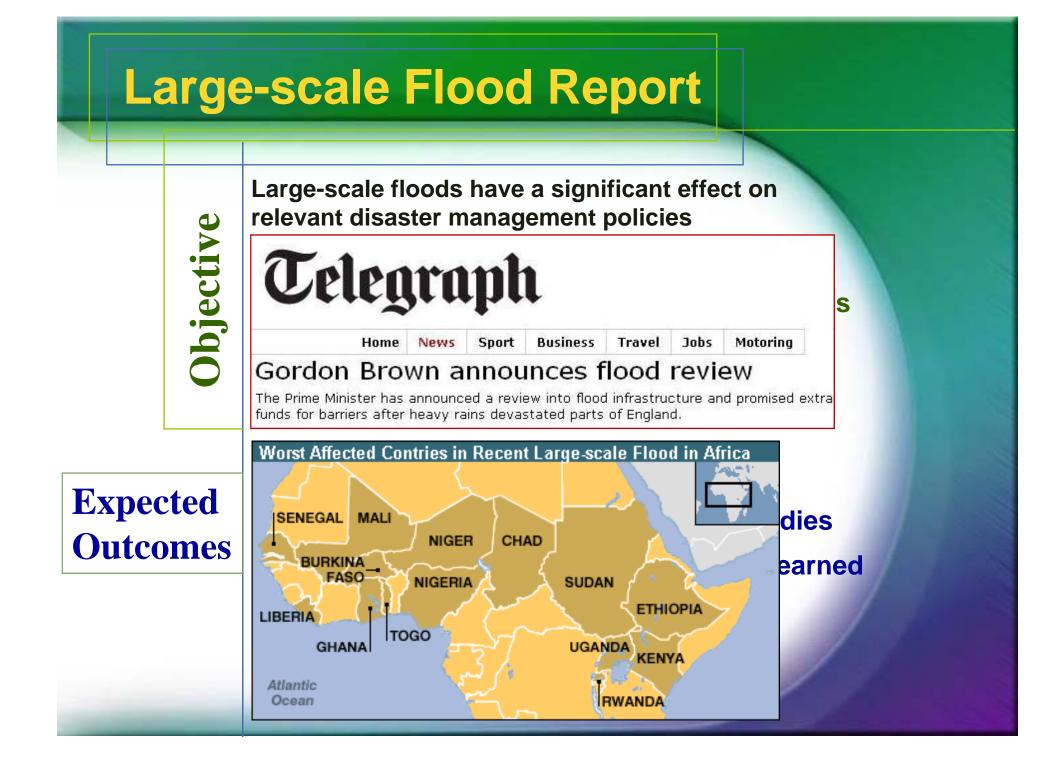
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Policy Effective Flood Report

Including any policy relevant information regarding occurrence of flood such as

Legal re-arrangement

Institutional framework

Institutionalization

Resources and action Plan

After major floods in 2000, the Government of Vietnam introduced the "Living with Floods" concept that became the strategy for disaster risk reduction in the Mekong river delta .

Vietnam

Bangladesh

The 1998 flood prompted the government to adopt an Integrated Water Resources Policy in the National Water Policy. Roles and responsibilities were reviewed and emphasis shifted toward preparedness, early warning and planning response.

How to identify <u>large-scale</u> flood? <u>Rating Flood Magnitude</u>

- Flood Return Period is widely used by hydrologist
 - It doesn't give any sense of death toll and economic damage

Flood Magnitude and Severity Classes (Dartmouth Flood Obs.)

Severity Class:

Class 1: large flood events: significant damage to structures or agriculture; fatalities; and/or 1-2 decades-long reported interval since the last similar event.

Class 1.5: very large events: greater than 20 yr but less than 100 year recurrence interval, and/or a local recurrence interval of at 10-20 yr.

Class 2: Extreme events: with an estimated recurrence interval greater than 100 years

Flood Magnitude =LOG(Duration x Severity x Affected Area)

- There is little attention to death toll and flood damages.
- Estimation of severity class is based on personal judgment
- Using the same weight for the factors

EM-DAT

In fact it is not a rating flood magnitude but criteria to register a flood event in the data base

ICHARM Rating Scale

- Easy to estimate
- Ubiquitous rating estimation
- Considering data availability
- Take into account policy related factors

• **Tangible damages** (weight factor=4)

- Death toll
- Economic damages

Intangible damages (Weight Factor=2)

- Affected area
- Affected population
- Mass media coverage (0 to 0.25)

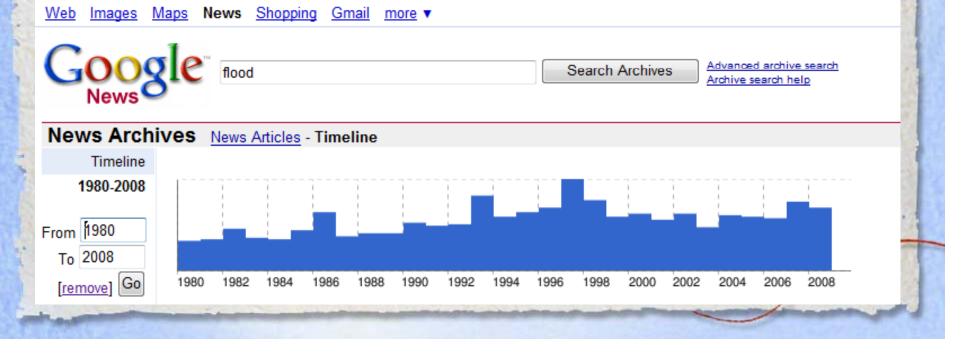
FS=(4 x (ΣTangible DF)+ 2 x (ΣIntangible DF)) x (1+ Mass Media CF)

Estimation Method

• The factors are normalized between 0 to 1 using the following Eq. $(\ln(x_i) - \ln(\min(X)))$

 $(\ln(\max(X) - \ln(\min(X)))$

- The ICHARM Flood Scale can be between 0.01 to 15 for the most severe flood event.
- Mass media coverage of each event is estimated using number of related news in Google news.



Web Images Maps N	ews <u>Shopping</u> <u>Gmail</u> more •									
Google	uk flood Search 06/2007 - 08/2007									
News Archives	Results 1 - 100 of about 1,630 for uk flood.									
« View all web results fo	r uk flood									
Browse Top Stories	UK flood cleanup continues									
Recent	USA Today - Jul 27, 2007									
<u>Last hour</u> <u>Last day</u> <u>Past week</u> Past month	LONDON (AP) — Flood-afflicted Britons kept a wary eye on the skies Friday, hoping they labored to dry out and clean up their homes and <u>UK Floods Recede by Thames, Severn as Rain Abates</u> - Bloomberg <u>Two more die in UK floods</u> - stuff.co.nz <u>NEWS.com.au</u> - <u>International Herald</u> <u>All 146 related</u> ,- <u>Related web pages</u>									
Archives	UK flood levels reach 60-year highs (+photos)									
<u>All dates</u> 2007 Other dates: [<u>Hide]</u>	New Zealand Herald - Jul 24, 2007 By Darren Staples. A normal month's rain fell in just an hour in Gloucestershire, forcing highest level in over 60 years <u>Oxford residents evacuated as UK flood waters rise</u> - Reuters AlertNet <u>Rivers still rising in UK flood crisis</u> - abc.net.au									
2007-06 - 2007-08 Search	UK flood claims hit \$2.3 billion NEWS.com.au - Jul 6, 2007 By Tim Castle in London. LAST week's floods could cost insurers £1.5 billion (\$2.3 bill said, as the Government defended its response to									
⊠ <u>News Alerts</u>	Floods: The worst affected places - BBC News Appeals set up for flood victims - BBC News									

Google	Hurricane Katrina 08/2005 - 10/2005
News Archives	Results 1 - 100 of about 156,000 for Hurricane Katrina.

Google	China Flood Search <u>Advanced archive search</u> 07/1998 - 09/1998
News Archives	Results 1 - 100 of about 1,350 for China Flood.

Google	India Flood 08/2008 - 09/2008	Search Archives Advanced archive search Archive search help
News Archives	News Articles - Timeline	Results 1 - 10 of about 316 for India Flood.

Large-scale Floods and Cyclones in 2007~08

Event	Scale	Cause	Date
Nargis, Myanmar	13.35	Tropical cyclone	May 2008
Cider, Bangladesh	10.75	Tropical cyclone	Nov. 2007
China (Hanjiang, Beijiang, Xijiang, Pearl, Fangcheng, Huaihe. Fuhe. Xiaohong. Hongru)	9.98	Heavy rain	Jun ~ Aug 2007
Bangladesh, India	9.52	Monsoon rain	Jul ~ Oct. 2007
Africa (11 Countries)	8.78	Heavy rain	Jul ~ Oct. 2007
Philippines, Vietnam	8.67	Tropical cyclone	Sep. Oct. 2007
UK Flood	8.45	Heavy rain	Jun ~ Jul, 2007
Bolivia , Paraguay	8.32	Heavy rain	Dec. 07 to Apr. 08
Mexico	8.21	Heavy rain	Oct. ~ Dec 2007
India, Bangladesh	8.09	Monsoon rain	July 2008

Based on all the reported events in 2007~08, on average, there were 475 affected people, \$267,000 damage and 455 Sq.km affected area per death.

Policy effective local studies

Ро	іісу Туре	UK	DE	CN	IR	MX	КР	JP	AF	BD	IN	PH	US	VN	тн
Financial	Privatisation													1	
	Тах								1					1	
	Insurance & Subsidy										18	2		1	
	Gender issue														
	Immigration						3						1		
Socio-economics	Energy											3/		24	
	Development							Y.					1		
	Education		3	K.		3	1				N.	53		1	
Governance	War & Militarism	12			1								1		
	Decentralized Admin.								2		-			1	
	Political Instability				1	10	1			5		20	1	2	2
Miscellaneous	Climate Change			N.						3				-	
	Int'l organization														
	Land use policy						-23		8)						
	Preparedness & Respon.					-			- 174			55.5			

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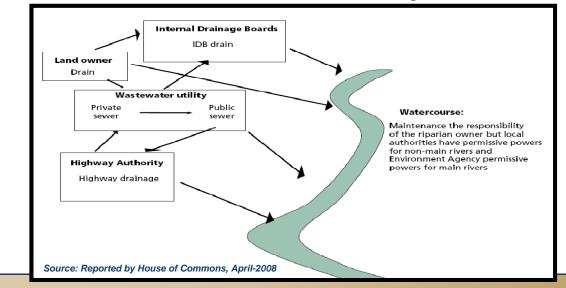
It was in fact series of destructive floods that occurred in various areas across the country during the summer of 2007.

2007 UK Floc

- Two major flooding events occurred: one in late June, the other in late July.
 - heavy rain on 24–25 June. Up to 111 mm of rainfall fell, with some places receiving over four times the average monthly rainfall.
 - On 19–20 July, up to 157 mm of rain fell in 48 hours, with some places receiving nearly six times the average monthly rainfall.
- It was Britain's wettest May–July since records began (in 1776).
- Civil and military authorities described the June and July rescue efforts as the biggest in peacetime Britain.

A close look at the UK water privatisation policy and 2007 Flood

- Water privatization in England was undertaken in 1989 by the government of Margaret Thatcher.
- Managing surface water flood risk is intrinsically linked to managing surface water drainage at the local level.
 - Who is responsible for drainage after privatisation?
- Responsibilities for surface water drainage systems are split between various organisations, partly as a consequence of the privatisation of the water industry.





Lesson learned

- The current fragmented responsibilities for surface water drainage meant that measures to tackle flood risk were often applied in a piecemeal fashion. The current situation meant that the various organisations would simply "shift the problem from one place to another".
- It is also highlighted some areas of the confusion with the current system. Water UK-who described the system as a "muddle"- said it was impossible to determine when, for example, a highway drain (the responsibility of the local authority as a highways authority) became a public sewer (the responsibility of a water company). Hull City Council had produced a map of the city's drainage system since the summer floods, which showed there was "some ambiguity" about ownership of certain assets.
- As the conclusion local authorities, wanted an organisation to "take the lead" on coordinating surface water drainage in local areas. The law should be changed to grant top-level local authorities a power to take responsibility for surface water drainage.

Water-related disaster vulnerability: a socio-demographic challenge

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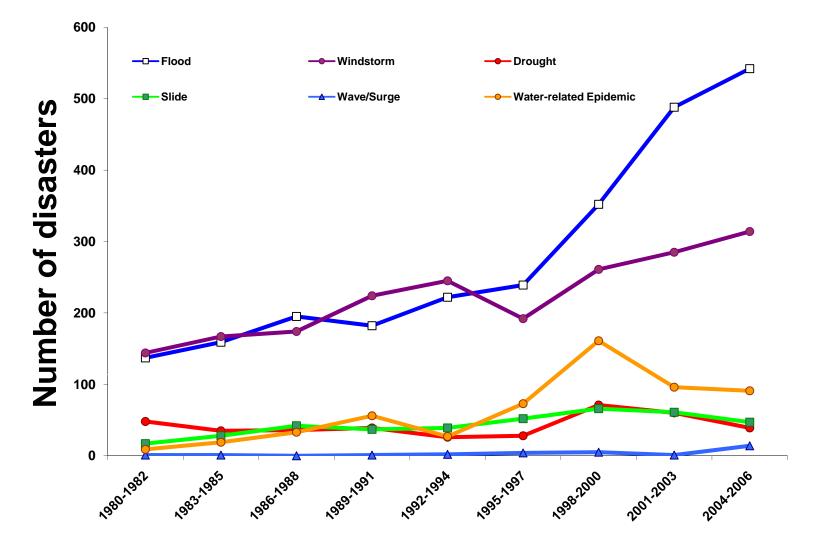
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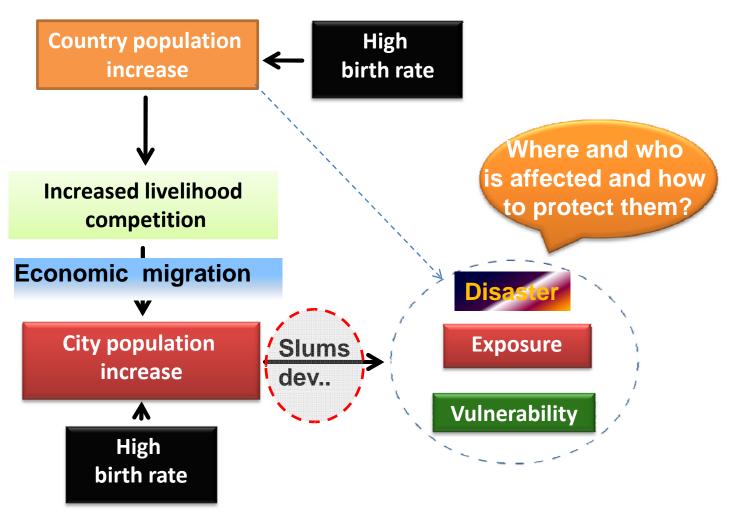




Three year trend of water-related disasters since 1980 to 2006. ICHÀRM

(Technical Note of PWRI No. 4088)

<u> Symposyum-2008</u>



The concept of exposure and vulnerability from the view point of population increase

1. Slums

2. Vulnerable group (women, kids & elderly)



Definition: a slum household is a household that lacks any one of the following five elements (UN-HABITAT 2003c, p.7):

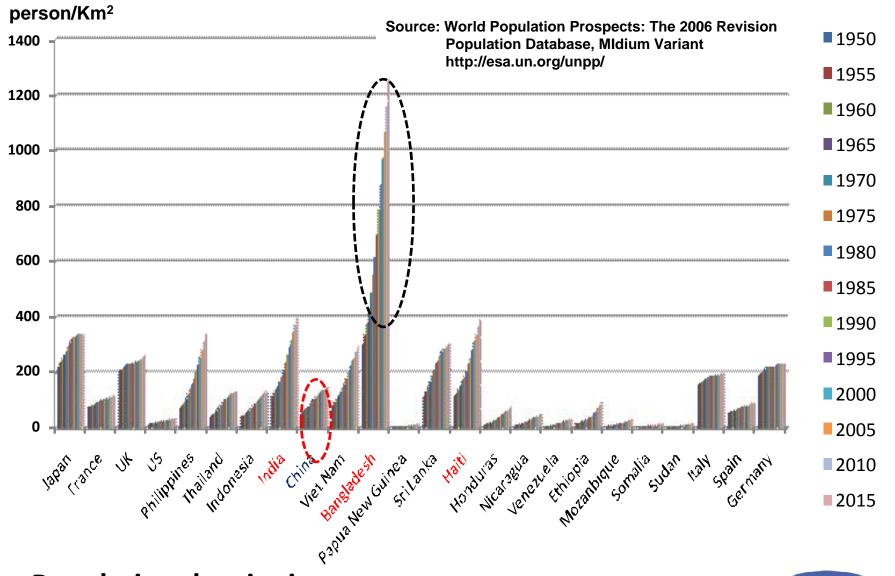
S Access to improved water,

- S Access to improved sanitation,
- Security of tenure (the right to effective protection by the state against arbitrary, unlawful eviction),
- Durability of housing (including living in a non-hazardous location) and

Sufficient living area (no overcrowding).



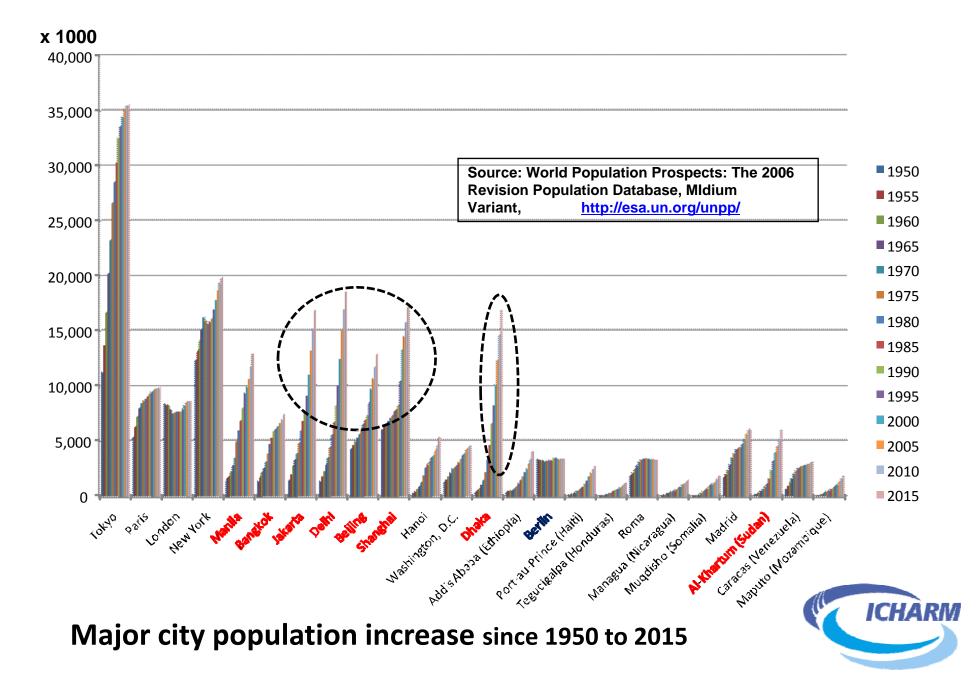
<u>Symposyum-2008</u>



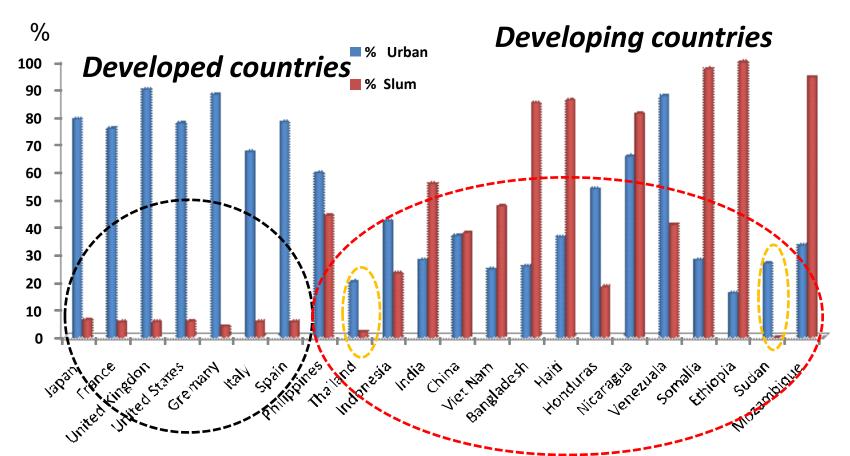
Population density increase in some selected countries since (1950 to 2015.

ICHÀRM





<u> Symposyum-2008</u>

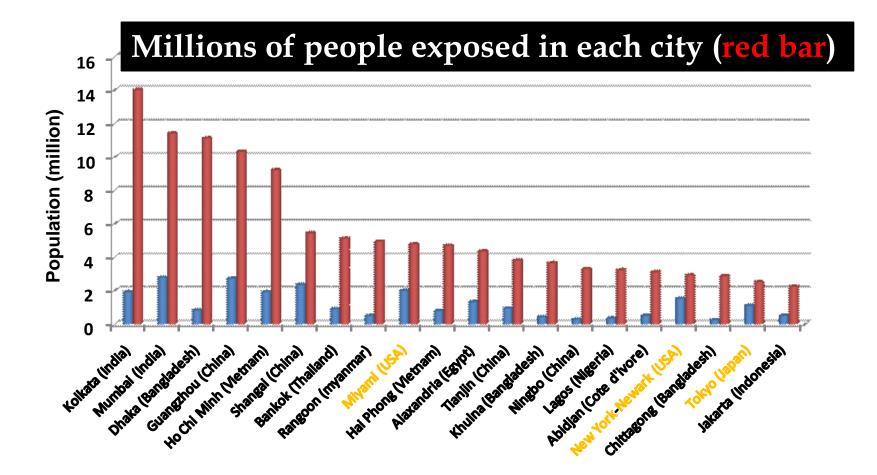


The percentage urban population of a country (blue) and percent slums (red) population in urban areas.



Source: UN-HABITAT

<u> Svmposvum-2008</u>



Top 20 cities ranked in terms of population exposed to coastal flooding in the 2070 (bars in red). Source: Nicholls et al, 2007, COED, Paris

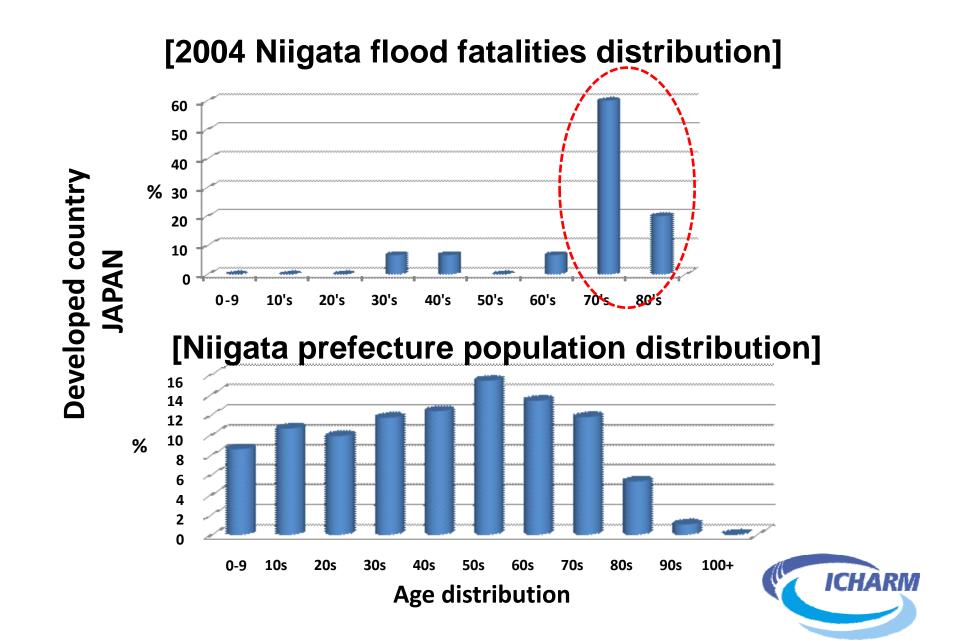


When flooded who suffers where? to what extent the slums are exposed/vulnerable? is an unknown fact..... We have figures of fatalities but not always categorized into different groups or age classes....

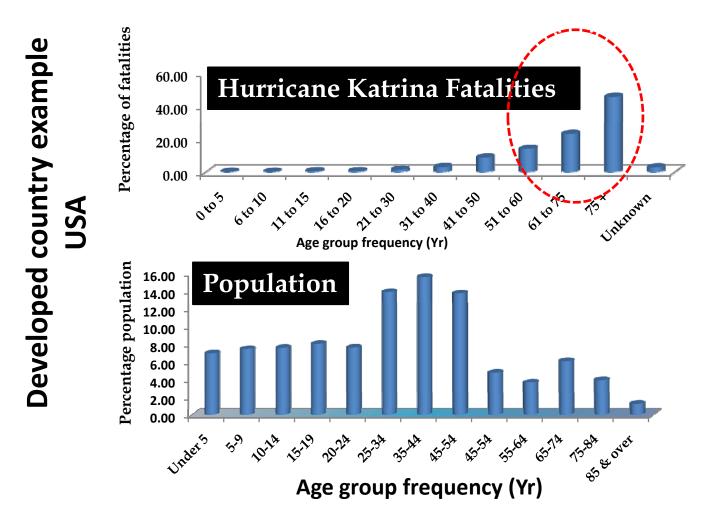
Local realities are....



<u>Symposyum-2008</u>



<u> Symposyum-2008</u>

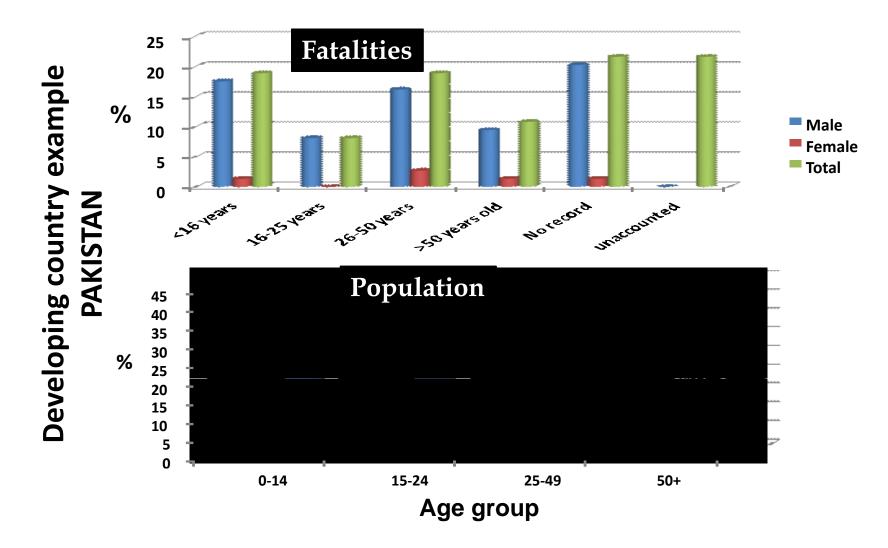


The percentage frequency distribution of (A) fatalities and (B) total population of *8 parishes hit by Hurricane Katrina, New Orleans, USA (note a significant number of old fatalities in fig A)

*8 Parishes: East Baton Rouge, Jefferson, Orleans, Plaquemines, St. Bern St. John the Baptis, St. Tammany and Washington Parishes Source: U.S. Census Bureau,



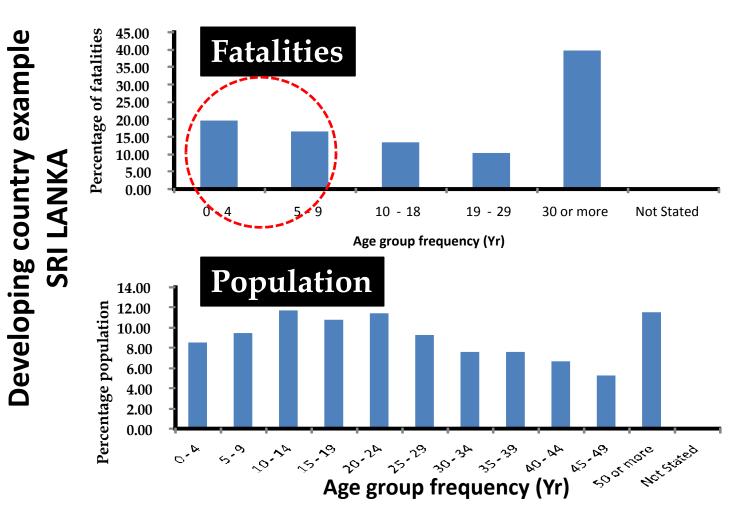
<u> Symposyum-2008</u>



The age group and sex ratio of fatalities of 2001 flood [A] and population of Pakistan [B] in 1998. (note: the ratio of female is very low but usually we hear that women and children are most vulnerable) Source: JICA Report (A) and UN-population



ICHARM Symposyum-2008



The percentage frequency distribution of (A) fatalities of 2004 Indian Ocean Tunami and (B) total population of a small village in Ampara district, Sri Lanka. Note more than 35% of the victims are children less than 10 years old.

Data source: Source: Final Report - Census on the Buildings and People Affected by the Tsunami Disaster – 2004, Department of Census and Statistics of Sri Lanka



<u>Symposyum-2008</u>

Finally:

there is a grave need to study the disaster vulnerability of slums especially against floods because most of the slums are located 1) along low lying flood plains in megacities and 2) coastal cities

grouping fatalities into various age groups gives us an idea that what group of people are exposed and vulnerable in which locality, country or region. With this information we will be able to recognize fatalities pattern that are linked to local economic development which may help coin future development planning; but the data until today is very scarce and unreliable thus we need to do an intensive study on these themes....

➤ last but not the least, I like to emphasize that slums population increase in low lying floodplains and high kids fatalities is one of the main factors for water-related disaster vulnerability in the cities and localities especially in developing countries

> our examples clearly show that kids are affected in developing countries whereas elderly in developed countries but is not sufficient to draw conclusions...

ICHAR

The way forward is a long and slippery dark trail.....we just started to collect basic information and considering further investigations.....

